#### World Health Professions Regulation Conference 2014

Crowne Plaza Hotel, Geneva, Switzerland



# Session 2: Lessons from the evolution of competence based approaches to regulatory function

Keynote:

Rhona Flin











# Safe in their Hands? Non-Technical Skills and Competence Assessment



# Rhona Flin

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WHPRC, Geneva, 18th May 2014

# Dr Harold Shipman family doctor convicted of murdering 215

of his patients



#### THE SHIPMAN INQUIRY

Chairman: Dame Janet Smith DBE

Independent Public Inquiry into the issues arising from the case of Harold Fredrick Shipman

- Dame Janet Smith Shipman Inquiry 5<sup>th</sup> Report (2004)
- 'consider the approaches taken by industry to maintain and assure professional standards of job performance to meet regulatory standards'

# <u>'Safe in their Hands?' competence assessment</u> in high risk industries

- Three 'high risk' industries in UK selected
  - Civil aviation
  - Nuclear power generation
  - Offshore oil and gas production
- Report to Department of Health, England Flin (2005)
   'Safe in their Hands?'
  - Available on www.abdn.ac.uk/iprc

# <u>Method</u>

- Semi-structured, face to face interviews
  - Regulators
    - CAA
    - HSE Nuclear Installations Inspectorate
    - HSE Offshore Safety Division
  - Industry
    - Two air operators
    - Two oil companies
    - One nuclear power company

# Interview topics

- Identify target group
- Relevant legislation
- Role of the regulator
- Licence checks
- Standards of competence
- Competence assurance systems
- Other performance scrutiny mechanisms/ safety monitoring systems

# **Civil aviation**

 Well established, accepted system (ICAO 1944)



- Annual licence check by CAA approved examiner
- Six monthly Operational Proficiency Check
- Assesses technical and non-technical skills
- Type Rating Examiners have to be qualified as Type Rating Instructors and as TRIs for Crew Resource Management (non-tech skills)
- TREs are assessed and revalidated every 3 years by RETREs

# Nuclear Power

• Sites are licensed



- Unit Desk Engineers (control room operators), CR Supervisors, Shift Charge Engineers
- 'Duly Authorised Persons'
- Standards of competence
- Two yearly simulator assessment (tech <u>and non-technical</u> <u>skills</u>) plus interview
- Company appraisal system

# Offshore Oil



- Safety case legislation for installations
- Companies' competence assurance systems e.g. for offshore managers
- Defined standards
- Three year assessment of emergency response skills qualified assessors
- Six monthly appraisal
- Monthly performance reviews/ targets
- Non-technical skills now being introduced

### Transfer caveats: industry/ healthcare

High risk industries have:

- Specific organisational cultures
- Strong management hierarchies
- Risk consequences for workers
- Size of target population
  - Much larger in healthcare
- Standard operating procedures

### General principles: higher risk industries

- Independent Regulators
- Regular, confirmatory proficiency checks

   not a default to positive
- Standards of competence
- Trained, accredited assessors
- Non-technical skills
- Management of failure
- Use of simulators
- Physical health checks
- Link competence assurance to safety

# Focus on non-technical skills

- Formally trained and assessed in aviation and nuclear industries
- Cognitive and social skills to reduce error/ enhance safety
  - e.g. decision making, situation awareness, team coordination, leadership
- Behaviour rating systems eg NOTECHS for pilots
- These have now been introduced for anaesthetists (ANTS), surgeons (NOTSS), emergency physicians, scrub nurses (SPLINTS)

# Safe, Efficient Job Performance







Two Boeing 747s crashed into each other on the runway - 583 people killed

Causes: conflict resolution, assertiveness, communication, situation awareness, stress i.e. non-technical skills

# **Closing the NTS Loop**







# Identifying Pilots' Non-Technical Skills



- Task analysis from 1979
  - Flight deck or simulator observations
  - Interviews with pilots
  - Surveys of pilots' attitudes, experiences
  - Confidential safety reporting systems
  - Accident analysis, especially analysis of cockpit voice recorder

### A 'Black Box' for clinical units? What would be on your voice recorder?





### Voice recorder for your clinical area?

"My way is much quicker...."

"Did she say four ..?"

"No-one follows that procedure..."

"I've done this hundreds of times ... "

"We need to get this case done..."

"I knew that was going to happen..."



# Pilots' Non- Technical Skills

 Term non-technical skills first used in European civil aviation (1990s).



Non-technical skills are the cognitive and social skills that complement technical skills, and contribute to safe and efficient task performance.

Aka: Crew Resource Management (CRM) skills

Formally trained and assessed in aviation and nuclear industries

# **Non-Technical/ CRM Skills**

- Situation Awareness
- Decision Making
- Leadership
- Team Work



- Communication
- Managing stress and fatigue

### **Crew Resource Management (NTS)**

- Based and updated on human factors research identifying behaviours (NTS) critical for safe performance
- 2-3 days basic training (lectures, videos, role-plays, etc.) plus annual recurrent training mandated by CAA (UK)
- Skills practised with feedback in simulator (LOFT)
- Regular formal assessment of non-technical skills for UK pilots mandated by CAA (2004)
- NTS Trainers/ examiners must be assessed as competent

Pilots' Non-Technical Skills

NOTECHS system (1998)

Pan-European

Behaviour rating method to assess a pilot's non-technical (CRM) skills.

Recommended by JAA/ CAA

Adopted by some airlines, adapted by others.

Flin et al (2003) *Human Factors & Aerospace Safety, 3, 95-117* 



#### Relevance for the operating theatre?



# **Relevance to OR?**

Research has shown adverse events in surgery primarily caused by failures of teamwork, judgement:

- Gawande et al (2003; 2004) insurance claims in the US
- Sevdalis et al (2007) interruptions in theatre
- Way et al (2003) 97% of bile duct injuries had perception failures
- Wilson et al (1999) Communication breakdown in 43% of surgical errors
- Positive outcomes for the team and patient through good nontechnical skills
  - Edmondson (2003) effective leadership
  - Healey et al (2004) observing teamwork in surgery

### Non-technical skills for doctors in OR

"The cognitive, social and personal resource skills that complement technical skills and contribute to safe and efficient task performance"

- Communication
- Teamwork
- Leadership
- Situation awareness
- Decision making
- Managing stress and fatigue







#### The Non-Technical Skills for Surgeons (NOTSS) System Handbook v1.2



Structuring observation, rating and feedback of surgeons' behaviours in the operating theatre

### **SPLINTS** development method

#### Task analysis (2008-2009)

- Literature, survey, observations, interviews: nurses and surgeons
- List of skills emerged

#### Taxonomy design and development (2010)

- Skills sorted by panels of nurses
- Taxonomy and behavior markers written

#### Evaluation (2011)

- Reliability using video scenarios (n= nurses)
- Usability testing in theatre

#### Implementation (2012 - )

- SPLINTS debriefing in theatre and theatre simulators
- Develop SPLINTS curriculum

### <u>Method – task analysis</u>

- Review of literature n=13 papers
- Observations n=24;
- Interview: nurses n=25; 3 hospitals mean experience 15yr; SD 9.38; range 2-33yr consultant surgeons n=9; 4 hospitals

Mitchell, L. & Flin, R. (2008) Journal of Advanced Nursing, 63, 15-24

### Nurses' interview data

- "You just know when something is going wrong, it's either... you can physically see that something's happened but sometimes you can't see. You can just recognise the surgeon's body language or see them clenching their jaw .. that things are not going well."
- "...when they [surgeons] ask for something and you give them what you think it is that they need and it's not the thing they said but you know it is what they actually want."

"The surgeon said "give me the buzzy thing.."

# Surgeons' interview data

- if I'm really concentrating hard on a task I'll forget the names of instruments I use every day
- a lot of what you need arrives in your hand without you actually having got as far as asking for it, it's almost telepathy, it's smooth, it runs
- they [scrub nurses] need to have the ability to be quite focused on the procedure and not be distracted by what else is going on

# **Coding Interview Transcripts**

How do you keep track of the status of an operation?

You know by the surgeon's voice, by his actions. Just by what he asks for, you know if he's come upon things he's not expecting(1). You have a procedure you follow and there are certain things you expect to happen(2) so you just go on and you go on and then when something isn't right, you know it isn't right because, if you can't see, which often you can't, he'll ask for something you're not expecting(3). At that point he usually says something to his assistant or to the anaesthetist(4) so you just gauge it. Or perhaps it's the anaesthetist who has recognised something on the monitor, and you can hear it sometimes, different to the way it should be(5). It depends on the experience of the surgeon too, because if you have an inexperienced surgeon when things like that change they'll maybe get a bit hot under the collar and you've got to be the one to keep it calm(6). The junior surgeons do look to you(7), mostly although some of them can get a bit stroppy in his voice and in his manner, those who want to remain in charge and you think, right, things aren't going to plan here. But most of them will say something like, "what do they normally use here?" or "what does Mr X use here?" so they look to you to tell them that(8). So, that's when you know that it's not going clockwork.(9)

Cognitive skills e.g. situation awareness, decision making Social/ Interpersonal skills e.g. communication, teamwork, leadership Task Management skills e.g. planning and preparation, prioritising Stress/Fatigue management skills

### Emerging skill set....

Literature review

communication, teamwork, situation awareness

No leadership or decision making

Interviews (25 nurses, 9 consultant surgeons)

# communication, teamwork, situation awareness, task management, coping with stress

Less: leadership, decision making, managing fatigue

### **Developing the SPLINTS framework** Mitchell, Flin et al (2013)

- Panels of experienced theatre nurses n=4; from 3 Scottish hospitals
- Reduced original list from 7 categories containing 27 elements to 3 categories with 9 elements
- Taxonomy guidelines followed;
  - observable behaviours
  - generic to all surgical specialities
  - simple structure; easy to use in theatre
- Provided labels/ examples of good and poor observable behaviours to describe those skills

### **The SPLINTS framework**



# **SPLINTS** taxonomy

Category	Element
Situation	<ul> <li>Gathering information</li> </ul>
Awareness	<ul> <li>Recognising and understanding</li> </ul>
	<ul> <li>Anticipating</li> </ul>
Teamwork and	<ul> <li>Acting assertively</li> </ul>
Communication	<ul> <li>Exchanging information</li> </ul>
	<ul> <li>Co-ordinating with others</li> </ul>
Task	<ul> <li>Planning and preparing</li> </ul>
Management	<ul> <li>Providing and maintaining standards</li> </ul>
	<ul> <li>Coping with pressure</li> </ul>

# **SPLINTS rating form v1.0**

Hospital		Trainer Name		
		Junior Name		Operation
Category	Category rating*	Element	Element rating*	Feedback on performance and debriefing notes
		Gathering information		
Situation Awareness		Recognising and understanding information		
		Anticipating		
		Acting assertively		
Communication and Teamwork		Exchanging information		
		Co-ordinating with others		
		Planning and preparation		
Task Management		Providing and maintaining standards		
		Coping with pressure		

\* 1 Poor; 2 Marginal; 3 Acceptable; 4 Good; N/A Not Applicable

1 Poor Performance endangered or potentially endangered patient safety, serious remediation is required

2 Marginal Performance indicated cause for concern, considerable improvement is needed

3 Acceptable Performance was of a satisfactory standard but could be improved

4 Good Performance was of a consistently high standard, enhancing patient safety; it could be used as a positive example for others.

N/A Not Applicable



Adapted from Gordon (1994)

# **Testing the SPLINTS scale**

 Record simulated scenarios to test prototype SPLINTS rating system



# SPLINTS reliability Study 3 Method

Full day sessions; n=7 Scottish teaching hospitals; n=5 Experienced scrub practitioners; n=34

Basic human factors training including introduction to non-technical skills

Detailed input on SPLINTS taxonomy including definitions and behavioural markers to guide ratings of good and poor performance

### Inter-rater agreement (rwg) Element level

	Scenario 1	Scenario 2	Scenario 3	Sce	nario 4	Sce	nario 5	Sce	nario 6	Scenario 7	Me	ean	
1. SA			$\sim$		$\frown$		$\frown$		$\frown$			$\wedge$	
Element 1	0.7	0.75	0.53		0.88		0.85		0.46	0.67		0.69	
Element 2	0.7	0.78	0.51		0.91		0.88		0.48	0.7		0.71	
Element 3	0.69	0.8	0.64		1		1		0.41	0.59		0.73	
2. C&TW													
Element 1	0.7	0.73	0.61		0.91		0.82		0.5	0.65		0.7	
Element 2	0.66	0.75	0.6		0.88		0.84		0.58	0.69		0.71	
Element 3	0.72	0.76	0.51		0.91		0.86		0.46	0.65		0.7	
3. TM													
Element 1	0.64	0.79	0.53		0.91		0.91		0.49	0.6		0.7	
Element 2	0.64	0.74	0.55		0.85		0.83		0.51	0.5		0.66	
Element 3	0.64	0.75	0.39		0.82		0.73	/	0.58	0.67		0.65	
Scenario									$\leq$			/	
Mean	0.68	0.76	0.54		0.9		0.86		0.5	0.64		$\overline{\mathbf{V}}$	

# **Test results**

- Acceptable ratings
- Better agreement at the category than element level
- Scenario differences
- Nurses generally positive about the system
- Need training to use system

#### **JAN** REVIEW PAPER

Non-technical skills of the operating theatre scrub nurse: literature review

Lucy Mitchell & Rhona Flin

#### Accord for publication 18 March 2008

Correspondence to L. Mitchell: omail: Unitchell@abdn.ac.uk	MITCHELL L. & FLIN R. (2008) Non- scrub nurse: literature review. Journal of J
Jucy Mitchell MA MRes	doi: 10.1111/j.1363-2648.2008.04675.X
Research Assistant School of Psychology, University of Aberdeen, Aberdeen, UK	Abstract Title. Non-technical skills of the operating
Rhona Hin BSc PhD CPsychol	Aim. This paper is a report of a review to social) skills used by scub nurses.

Journal of Evaluation in Clinical Practice International Journal of Public Health Policy and Health Services Research

Journal of Evalu

#### Development of a behavioural marker syste practitioners' non-technical skills (SPLINTS Lucy Mitchell MA MRes,<sup>1</sup> Rhona Flin BSc MSc PhD CPsychol FBPsS FRSI Steven Yule BSc MSc PhD,2+ Janet Mitchell RGN DipN MScN,5 Kathy Cor George Youngson CBE MBChB PhD FRCPE FRCSEd

Research Fellow, "Professor, "Lecture, "Professor Errenius, School of Psychology, University of Aber "Practice Education Facilitate, Aberdeen Royal Infirmary, UK "Theatre Nurse Menager, Royal Aberdeen Children's Hospital, UK

Keywords mediar system, nor-technical skill, nurse, scrub practitioner, SPLINTS	Abstract Rationale, aims and reduce harm to paller	objectives Adverse event s. Contribuiory factors to a	Rating Trateing Assessment Non-technical skill Operating theatree Norme	received background trained to use the SP non-technical skill p Results: Reliability, categories and state	I training in human factors and non-tech UNTS system. They then used SPUNTS to ra enformance in seven standartized similati measured by within-group agreement ( aut of nine elements, was accessible (new at of nine elements, was accessible (new
Correspondence Dr Lucy Mitchell	in clinicians' non-lect deficiencies in lechnic	nical skills (e.g. communi al competence. We develop	Satub nume Satub practitioner	within one scale poin use SPLINTS to score	t of expert ratings in > 90% of skill categorie e performance with a reasonable level of a
School of Paychology	a structured means fo	r leaching and assessing sc		internal consistency	of the system: absolute mean difference w
Aberdeen AR24 3UB	Method Psychologist	s facilitated focus prouts (		complete and wahk	es participants were survey et and they indu
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E-mail: Lmitchell/Bebdn.ac.uk	lists of non-technical-	skill-related behaviours that		sorub practitionen/	non-technical skills in simulated, standard
<ul> <li>Steven Vide is now at STRATUS Center.</li> </ul>	The focus groups lab	elled skill categories and e		the basis of these m	sults, the system can now move on to us
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Boston, MA.	Results A prelimina	y taxonomy containing et			
Accepted for publication: 23 December 2011	28 underlying elemen (situation awareness,	is was produced. The expe communication and teamw	What is already known about the	topic?	What this paper adds
άκ10.1111∮.1365-2783.2012.01625.x	enterlying extension operative Non-Techni developed. Conclusion A protot skills was developed, j aspect of performanc qualify as a scrub pra	The system will called al Sulla system. A scoring ppe behavioural rating syste out in teaching and provid e is not currently explicitly citizoner.	<ul> <li>Non-technical (cognitive and soc essential element of safe and efficient for staff working in the operating th Previous research has identified to technical withs for suggeons, anee practitioners.</li> <li>Behavioural rating systems can pr method for training and rating non-</li> </ul>	(a) skills are an at task performance eatre, axonomies of non- therists and scub ovide a structured technical skills.	<ul> <li>The SPLINTS system provides set structured method for discussion non-technical skills that are 1 effective performance, during su use the SPLINTS behavioural rat state the non-technical skills 1 practitioners seen in simulate scenarios.</li> <li>Emminical editore state ed</li> </ul>
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International Journal of Nursing Studies 49 (2012) 201-211

Evaluation of the Scrub Practitioners' List of Intraoperative N Skills (SPLINTS) system

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ARTICLE INFO	ABSTRACT
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	operating theatre, © 2011 Eisev

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similar ski
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#### Corresponding author. Tel.: +44 01 224 27 3212. E-mail addres: Unitchel@abdnac.uk(1, Mitchell).

# **SPLINTS** Papers

International Journal of Numing Studies 48 (2011) 818-828



Thinking ahead of the surgeon. An interview study to identify scrub nurses' non-technical skills

Lucy Mitchell\*\*, Rhona Flin\*, Steven Yule\*, Janet Mitchell<sup>b</sup>, Kathy Coutts<sup>c</sup>, George Youngson<sup>c</sup> \*School of Psychology, University of Abardeen, Aberdeen ARD4 2008, Saxiland, UK <sup>b</sup>Abard am Royal Informary, UK <sup>r</sup>Royal Abardeen Chilaren's Hospital, UK

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#### What is already known about the topic?

· Research with an aesthetists and surgeons has identif non-technical (cognitive and social) skills efficient task performance in the operating ome evidence that scrub nurses require ills but these have not been formally

0020-7469/\$ - see front matter @ 2010 Elsevier Ltd. All rights reserved doi:10.1016/Linumbu.2010.11.005

· Interviews with scrub numes and surgeons identified situation awareness, communication, teamwork, task management and managing stress as important non-

technical skills for scrub nurses. Identification of the key non-technical skills is the first step towards the development of a behavioural rating system for structured training and as sessment of scrub nurses' non-technical skills.

#### 1. Introduction

What this paper adds

Every 36h an estimated one million people use the UK National Health Service and, although the majority receive

# SPLINTS interest www.abdn.ac.uk/iprc/splints

- Australia
- •Canada
- •China
- •Denmark
- •England
- •Italy
- •Japan
- •Kenya

- •Korea
- Majorca
- Norway
- Scotland
- •Singapore
- •Sweden
- Switzerland
- •USA



# **Uses for SPLINTS**

- Provides a common language/terminology for discussing non-technical skills/ issues
- Assist training and assessment of non-technical skills in junior scrub staff
- A structured framework to identify/ rectify ongoing training needs



### **Further reading on NTS**



Flin & Mitchell (Eds) (2009) Farnham: Ashgate Flin, O'Connor & Crichton (2008),

Aldershot: Ashgate



# **Professional issues**

Ab initio education of NTS concepts

 Cf Human Performance Limitations for Pilots

• Training NTS

- Qualification of NTS trainers
- Single discipline before multi-discipline?
- Competence assessment
  - Qualification of NTS assessors
  - Cf CRM instructors/ examiners in aviation

#### The Industrial Psychology Research Centre University of Aberdeen

**Further information** 

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•www.abdn.ac.uk/iprc

lists of projects and papers and reports