

EU regulation of healthcare implications for health care and health professionals

Geneva – 21 May 2016



## Summary

#### Introduction

1. Facilitating health professionnals mobility: the EU directive on the recognition of qualifications

2. Challenges for regulators







### Introduction



#### ABC of the European Union

- At the origin of the project: aim to build an internal market
- Founding principles: the 4 freedoms in the EU treaties
- ⇒ Free movement of persons, goods, services and capital within the Union

#### How are these 4 freedoms applied concretely?

- EU directives (have to be transposed into national law)
- EU regulations (directly applicable)
- ECJ case law

#### How does that apply to health professionals?

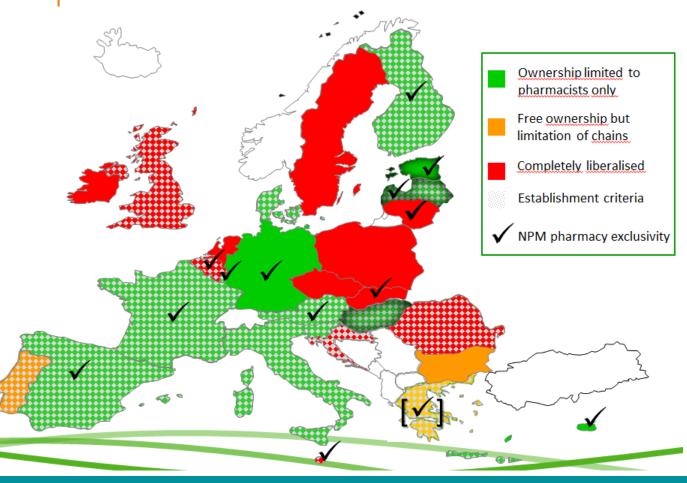
- Healthcare is in principle a national competence + the subsidiarity principle applies (Art. 168 of TFEU)
- But...internal market law can interfere



### Introduction

#### THE CASE OF PHARMACY

A patchwork of national regulations...



...but a set of common rules and procedures to ensure :

- The free movement of medicines
- The free movement of patients
- The free movement of health professionals



# THE DIRECTIVE ON THE RECOGNITION OF PROFESIONNAL QUALIFICATIONS



The directive provides for 2 qualification recognition systems:

- ✓ Harmonisation of the minimum training conditions (minimum duration of the training, list of knowledge and skills, list of courses) allowing an AUTOMATIC RECOGNITION of the diploma in the European Union for 5 health professions: doctors, nurses responsible for general care, dentists, midwives, pharmacists
- ✓ For the professionals which do not fulfil conditions for the automatic recognition, the "general system" applies (mutual recognition of qualifications based on a comparison of the trainings and experience, adaptation period or aptitude test in case of important discrepancies)



## THE DIRECTIVE ON THE RECOGNITION OF PROFESIONNAL QUALIFICATIONS

A specific framework for temporary mobility



If professionals want to provide their services in another EU country on a temporary basis, they can do so on the basis of their establishment (i.e. their right to practice) in their home country, simply sending a prior declaration to the competent authority of the destination country.

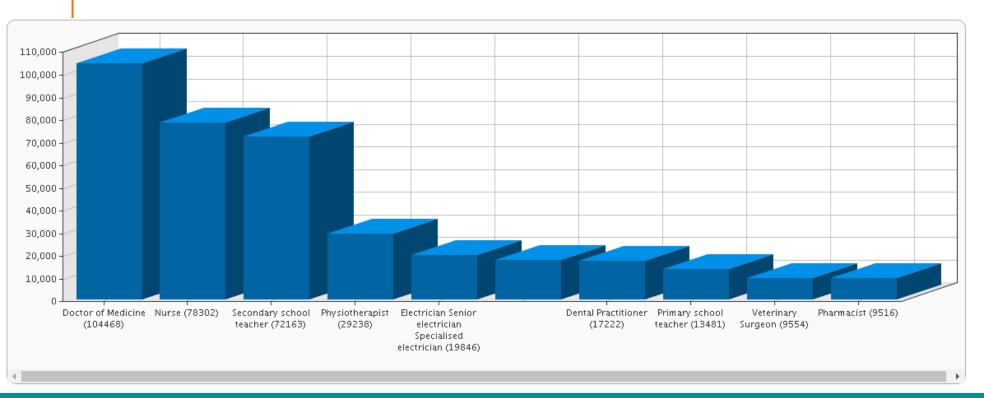
#### The European professional card

- ✓ Introduced by Directive 2013/55/EU (applicable in EU countries from 18 January 2016)
- ✓ An electronic certificate aimed at accelerating the recognition of qualifications



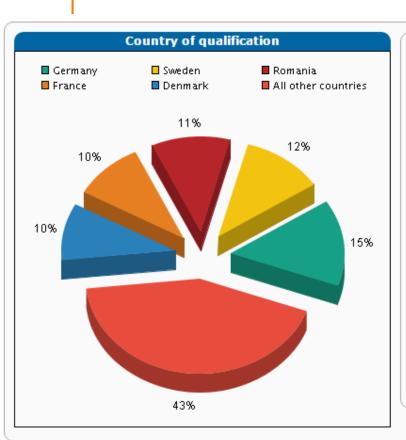
#### STATISTICS - PROFESSIONALS MOVING ABROAD IN EUROPE

The most mobile professions (establishment)





#### **GEOGRAPHY OF MOBILITY (NURSES, ESTABLISHMENT, 2014-2015)**



The graph on the left presents the top five countries where migrating professionals obtained their professional qualifications.

The graph on the right presents the top five countries where migrating professionals had their qualifications recognized.

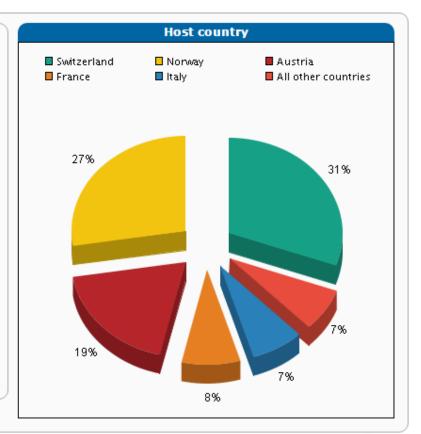
The graphs are based on the statistics provided by the Member States, displayed also in the table below. They are updated according to the search criteria introduced in the filter above.

> Period from: 2014 Period to: 2015

Decisions taken by host country: **All** 

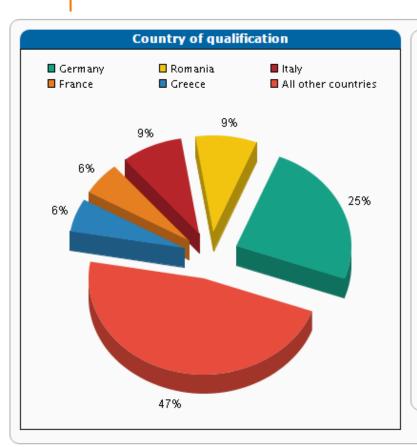
Country of qualification: All Host country: All

Profession: Nurse





**GEOGRAPHY OF MOBILITY (DOCTORS, ESTABLISHMENT, 2014-2015)** 



The graph on the left presents the top five countries where migrating professionals obtained their professional qualifications.

The graph on the right presents the top five countries where migrating professionals had their qualifications recognized.

The graphs are based on the statistics provided by the Member States, displayed also in the table below. They are updated according to the search criteria introduced in the filter above.

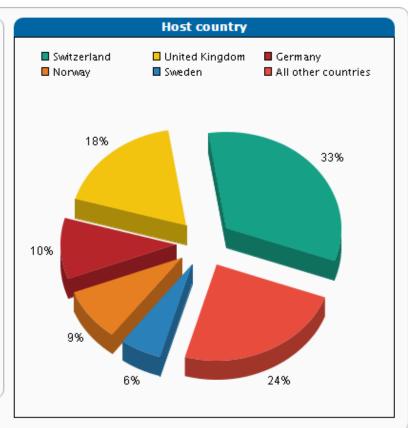
Period from: All

Period to: All

Decisions taken by host country: All

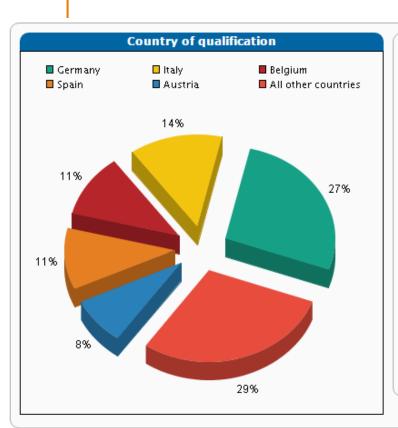
> Country of qualification: All Host country: All

> > Profession: Doctor of Medicine





#### Temporary mobility (doctors, 2014-2015, 296 declarations)



The graph on the left presents the top five countries where migrating professionals obtained their professional qualifications.

The graph on the right presents the top five countries where mobile professionals provided services on temporary and occasional basis.

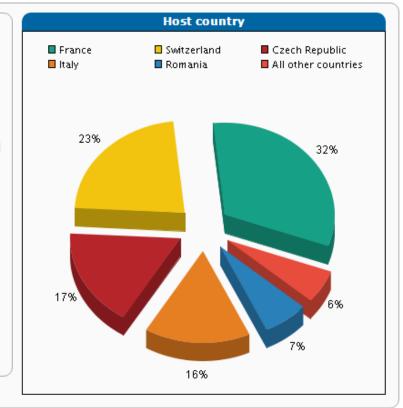
The graphs are based on the statistics provided by the Member States, displayed also in the table below. They are updated according to the search criteria introduced in the filter above.

> Period from: 2014 Period to: 2015

Decisions taken by host country: All

Country of qualification: All Host country: All

Profession: Doctor of Medicine





### 2. Challenges for regulators

- ✓ Challenges for health policy regulation
- Ensuring an equitable spread of health professionals in Europe
- Numerus clausus
- EU challenging national regulation in the name of the founding principles of the internal market: the « mutual evaluation exercise », the infringement proceedings
- EU negociating trade agreements with third parties on behalf of Member states (e.g. TTIP)



### 2. Challenges for regulators

- ✓ When health professionals use the system to circumvent a professional sanction i.e. suspension or prohibition to practice
- Tragic examples (2008-2012, Dutch « horror dentist » Van Nierop mutilated more than 100 patients in France, he was the subject of disciplinary proceedings in his home country)
- Administrative cooperation through the IMI system
- The alert mechanism
- Challenges in transposing and applying the directive
- Control of the knowledge of language (about 10% of the 240,000 doctors working in the UK qualified elsewhere in Europe; half of foreign doctors failed at the language test organised by British authorities)
- Partial access



### Conclusion

We must strike the right balance between encouraging health professionals mobility and protecting patients

"Free trade is not an end in itself, but a means to an end" Matthias Mekl, French Minister for Trade, on TTIP, 03.05.2016

Thank you for your attention!

hleblanc@ordre.pharmacien.fr

